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TO RENT OR TO BUY? HOUSING TENURE CHOICE IN NEW ZEALAND, 1960-80

Ralph Brougham Chapman

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ABSTRACT

This study analyses the economic aspects of housing tenure choice in New Zealand, 1960-80. The analysis proceeds by way of the building, refining and estimation of a model of household tenure choice, using a considerable body of micro-level data and aggregate time series.

It is argued that the household faces a wealth constraint, a dual budget constraint, and minimum dwelling standard constraints, and that the household's tenure choice depends on the interaction of these constraints and its preference set. The budget constraint is a dual constraint because the true economic price of buying relative to that of renting generally differs from the 'outlay' price of buying relative to that of renting. The outlay prices of housing services are important for households with limited current income available for housing unless the household's wealth constraint is unusually loose. Considerable emphasis is placed on the modelling of the prices of housing services. A sub-model of landlord behaviour and the examination of the operation of the private rental housing market are directed at explaining the path over time of urban New Zealand rents.

Sources of data are as follows. In considering prices and the various constraints on tenure choice I employ my own survey data, collected in Auckland, and time-series data from the New Zealand Department of Statistics (NZDS) and the New Zealand Valuation Department, together with crosstabulation data from various sources. I make use for the first time (for these purposes) of a body of data collected by the NZDS - their Household Sample Survey data - to estimate a cross-sectional tenure choice function. For the examination of national tenure choice trends I had to construct my own estimates of the private sector homeownership rate.

The chief conclusion of this study is that lack of wealth constrains the large majority of 'unwilling' private tenants (who are about three-quarters of all private tenants) to rent. Both interview evidence and cross-sectional econometric work support this conclusion. A second major finding is that the impact of the budget constraint on household tenure choice has varied considerably over time but in terms of economic prices, buying has been consistently (over the last two decades) cheaper than renting for the typical tenure-choosing household with a moderate marginal rate of time preference and a moderate planning period. In times of rapid dwelling appreciation the economic price of buying relative to that of renting is particularly low. In contrast, the outlay price of buying (comprising costs in the current period) has been considerably greater than the outlay price of renting, especially when nominal interest rates have been high, and this fact has undoubtedly deterred a significant proportion of households from buying.

Finally, the decline in the private sector home-ownership rate between 1961 and 1976 was found to be largely due to changes in the 'age:marital status:household size' structure of the population of households. These changes outweighed the net effect of economic factors which worked to raise the home-ownership rate until 1976.

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CHAPTER ONE - INTRODUCTION 1 1.1 General Introduction 1 1.2 A Review of the Literature 3 Models of tenure choice 3 Approaches to price modelling 8 Sociodemographic influences on tenure choice 10 Cross-sectional tenure choice function estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14
1.2 A Review of the Literature 3 Models of tenure choice 3 Approaches to price modelling 8 Sociodemographic influences on tenure choice 10 Cross-sectional tenure choice function estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 16 The market for housing services and the market for stock 16 The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Models of tenure choice 3 Approaches to price modelling 8 Sociodemographic influences on tenure choice 10 Cross-sectional tenure choice function estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 16 2.1 Introduction 16 The market for housing services and the market for stock 16 The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Approaches to price modelling Sociodemographic influences on tenure choice Cross-sectional tenure choice function estimation Time-series modelling of tenure choice 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 2.1 Introduction The market for housing services and the market for stock and inflation 18 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination The economic price of renting 2.3 The Economic Price of Owner-occupied Housing Services 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Sociodemographic influences on tenure choice 10 Cross-sectional tenure choice function estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 16 2.1 Introduction 16 The market for housing services and the market for stock 16 The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Sociodemographic influences on tenure choice 10 Cross-sectional tenure choice function estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 16 2.1 Introduction 16 The market for housing services and the market for stock 16 The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 A model of equilibrium rent determination 22 The economic price of Owner-occupied Housing Services 29 2.4 Tenure Choice 29 2.4 Tenure Choice 34 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Choice Cross-sectional tenure choice function estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 2.1 Introduction The market for housing services and the market for stock and inflation 16 The price of services, the price of stock, and inflation 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination The economic price of renting 2.3 The Economic Price of Owner-occupied Housing Services 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
estimation 11 Time-series modelling of tenure choice 13 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 16 2.1 Introduction 16 The market for housing services and the market for stock 16 The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Time-series modelling of tenure choice 1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 2.1 Introduction The market for housing services and the market for stock The price of services, the price of stock, and inflation 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination The economic price of renting 2.3 The Economic Price of Owner-occupied Housing Services 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
1.3 The Approach of the Present Study 14 CHAPTER TWO - A MODEL 2.1 Introduction The market for housing services and the market for stock The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
CHAPTER TWO - A MODEL 2.1 Introduction The market for housing services and the market for stock The price of services, the price of stock, and inflation 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination The economic price of renting 2.3 The Economic Price of Owner-occupied Housing Services 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
CHAPTER TWO - A MODEL 2.1 Introduction The market for housing services and the market for stock The price of services, the price of stock, and inflation 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination The economic price of renting 2.3 The Economic Price of Owner-occupied Housing Services 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
2.1 Introduction The market for housing services and the market for stock The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
The market for housing services and the market for stock The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
the market for stock The price of services, the price of stock, and inflation 2.2 The Price of Private Rental Housing Services A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice Tenure choice representation Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
The price of services, the price of stock, and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
and inflation 18 2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
2.2 The Price of Private Rental Housing Services 22 A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
A model of equilibrium rent determination 22 The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
The economic price of renting 26 2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
2.3 The Economic Price of Owner-occupied Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Housing Services 29 2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
2.4 Tenure Choice 34 Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Tenure choice representation 41 Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
Summary 48 CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
CHAPTER THREE - ESTIMATES OF THE PRICE OF PRIVATE RENTAL HOUSING
SERVICES 51
3.1 Introduction 51
3.2 Estimation of Equilibrium Rents, 1960-80 52
Parameter estimates 52
Estimated equilibrium rents, 1960-80 56
3.3 Evaluation of the Model 59
Supply changes and rent movements 59
Auckland patterns of capital appreciation,
supply response and rent movements 66

				PAGE
		3.4	Modifications to the Rent Determinat-	
			ion Model	71
			Demand shifts, 1960-80	71
			Institutional factors	73
		3.5	Estimates of the Economic Price of	
			Renting	82
		3.6	Conclusion	87
CHAPTER FOUR	_	ESTIMATES	OF THE ABSOLUTE AND RELATIVE PRICES	
		OF OWNER-	-OCCUPIED HOUSING SERVICES	89
		4.1	Introduction	89
		4.2	The Economic Price of Buying	90
			Parameter estimates	90
			Estimates of the economic price of	
			buying	93
		4.3	The Outlay Price of Buying, and	
			Comparison with the Economic Price	100
		4.4	Comparative Prices of Buying and	
			Renting	104
		4.5	Some Empirical Evidence on Price	
			Perceptions	109
		4.6	Conclusion	112
CHAPTER FIVE	-	CONSTRAIN	TS ON TENURE CHOICE AND THE HOUSEHOLD'S	
		PREFEREN	CE SET	118
		5.1	Introduction	118
		5.2	Tenure Attributes and the Household's	
			Tenure Preferences	119
		5.3	The Position of the Budget and Wealth	
			Constraints	123
			The budget constraint	123
			The wealth constraint	135
		5.4	Sociodemographic Characteristics and	
			Their Effect on Tenure Choice	142
			Introduction	142
			Age of household head	143
			Marital status and the interaction	
			of age and marital status	145

		PAGE
5.4	(continued)	
	Household size	149
	Employment status	151
	Mobility	153
5.5	Conclusion	158
CHAPTER SIX - ESTIMATES	S OF A TENURE CHOICE FUNCTION	161
6.1	Introduction	161
6.2	Specification	163
	Data and definitions of variables	163
	The logistic specification of the	
	dependent variable	169
	General specification	170
6.3	Estimates	171
	The basic model	171
	The model with interactions	176
6.4	Conclusion	181
CHAPTER SEVEN - INFLUENC	ES ON TENURE SECTOR SHARES, 1960-80	183
7.1	Introduction	183
7.2	Tenure Sector Size Time Series	185
	Census data since 1916	185
	Tenure sector shares, 1971-76	188
7.3	Sociodemographic Influences on Tenure	
	Choice, 1960-80	189
	Home-ownership rates, household	
	formation and population growth	189
	The effect of sociodemographic chang	ges
	on the home-ownership rate	194
	Migration	199
7.4	Economic Influences on Tenure Choice,	
	1960-80	202
	Income and wealth	202
	Mortgage credit availability	206
	Relative prices	215
7.5	5 Conclusion	217

		PAGE
CHAPTER EIGHT - CONCLUSIO	N	220
8.1	The Model	220
8.2	Empirical Findings	224
8.3	Suggestions for Further Research	236
8.4	Discussion	238
APPENDICES - see following p	page.	
BIBLIOGRAPHY		407

LIST OF ABBREVIATIONS

AJHR Appendix to the Journals of the House of Representatives,

New Zealand.

CPI Consumer Price Index.

HCNZ Housing Corporation of New Zealand.

NHC National Housing Commission.

NZDS New Zealand Department of Statistics.

NZVD New Zealand Valuation Department.

OLS Ordinary Least Squares.

PSIS Public Service Investment Society.

RBNZ Reserve Bank of New Zealand.

SAC State Advances Corporation.

SOAPT Survey of Auckland Private Tenants.

SOLARH Survey of Landlords of Auckland Rental Housing.

WLS Weighted Least Squares.

	TABLE OF APPENDICES	PAGE
CHAPTER TWO		
2.2.1	Imputed rent	242
CHAPTER THREE		
3.2.1	Selected findings from, and a short description of, the Survey of Landlords of Auckland Rental Housing (SOLARH)	246
3.2.2	Rates of appreciation of urban New Zealand private rental dwellings, 1960-80.	254
3.2.3	Explanatory data and notes for Table 3.1	258
3.3.1	Proxies for private rental housing supply, 1960-80	260
3.3.2	Estimates of 'actual' rents of private rental dwellings for urban New Zealand, 1960-80	261
3.3.3	Prices and rates of appreciation of Auckland private rental dwellings, 1960-80	266
3.3.4	The real value of new flat construction in Auckland, 1973-81	269
3.3.5	A proxy for excess supply of Auckland private dwellings, 1960-80	270
3.3.6	Rents of Auckland private rental housing, 1960-80	275
CHAPTER FOUR		
4.2.1	Rates of appreciation of urban New Zealand owner- occupied dwellings, 1960-80	279
4.2.2	Spatial variation in dwelling appreciation rates: Auckland evidence	284
4.2.3	Mortgage interest rates, terms and amounts borrowed	286
4.2.4	Derivation of time series for parameter m	297
4.2.5	Computer programmes to calculate economic and outlay prices of buying and renting, and examples of programme output	298
4.2.6	The sensitivity of the economic price of buying to parameter changes	306
4.2.7	The home-ownership sub-group of the Consumer Price Index and its relationship to the outlay price of buying	307
4.5.1	Classification of SOAPT respondents by tenure preference	312
4.5.2	Views on the relative prices of renting and owning,	314

CHAPTER FIVE		PAGE	
5.1.1	A summary description of the author's survey of Auckland private tenants	315	
5.2.1	Tenure attributes perceptions revealed by SOAPT respondents	340	
5.3.1	Data pertaining to the budget constraint	346	
5.3.2	Estimates of initial dwelling purchase outlays	356	
5.4.1	Age data	362	
5.4.2	Marital status and related data	364	
5.4.3	Household size and related data	369	
5.4.4	Employment status data	373	
5.4.5	Mobility data	375	
CHAPTER SIX			
6.2.1	Variable definitions and sample breakdown for the		
	two data sets	380	
6.2.2	Derivation of cut-off points for 'real income'	381	
6.2.3	Derivation of CPI (non-housing commodities) for 1973/IV and 1976/III	383 383	
6.2.4	The logistic specification	387	
6.3.1	Tenure by age for eight groups of households, 1973-4 and 1976-7	390	
6.3.2	Tenure by a proxy for wealth for the four house-hold size-marital status groups, 1973-4 and 1976-7	391	
CHAPTER SEVEN			
7.2.1	Flats and rental housing	392	
7.2.2	Estimates of the size of the public rental housing stock, 1961-76	396	
7.3.1	Derivation of and sources for Table 7.3	399	
7.3.2	Changes in the outlay prices of renting and buying relative to pre-tax wages, 1965-80	400	
7.3.3	Census age and marital status data	402	
7.3.4	Age distribution of permanent and long-term immigrants and emigrants	403	
7.3.5	Permanent and long-term immigration and emigration, 1960-80	404	
7.3.6	Estimates of the effects of external migration on the private sector home-ownership rate	405	

	LIST OF TABLES IN THE TEXT	PAGE
CHARGE THEFE		
CHAPTER THREE		-7
3.1	Estimated equilibrium rents, 1966-80	57
3.2	Estimates of economic and outlay prices of renting as a fraction of dwelling value, 1966-80	85
CHAPTER FOUR		
4.1	The economic price of buying as a fraction of dwelling price, 1966-80	96
4.2	The sensitivity of the economic price of buying to the size of the uncertainty discount factor, u	97
4.3	Components of the economic price of buying	99
4.4	Comparison of the economic and outlay prices of buying as fractions of dwelling price, 1966-80	102
4.5	The relative economic price of buying and the relative outlay price of buying, 1966-80	106
CHAPTER SEVEN	B.	
7.1	Dwelling tenure at the censuses, 1916-76	186
7.2	Dwelling tenure, 1961-76	189
7.3	Inter-censual change in home-ownership within the private sector	191
7.4	The 'age:marital status:household size' structure of the New Zealand population of households	196
7.5	Group-specific home-ownership rates, 1976-7	197
7.6	Aggregate home-ownership rates, 1966-76	197
7.7	Income available after tax and after deflation, for a household head earning 10% below average earnings, 1960-80	205
7.8	Real new first mortgage interest rates facing typical tenure-choosing households, 1960-80	211
7.9	Mortgage credit availability, 1960-80	212

	TABLE OF FIGURES IN TEXT	PAGE
CHAPTER TWO		
2.1 - 2.10	Figures illustrating the interaction of the constraints on the household and the household's preference set.	42-48
CHAPTER THREE		
3.1	Private rental dwelling supply proxies	60
3.2	Rents as fractions of dwelling value, 1960-80	62
3.3	Weekly dollar rents, 1960-80	63
3.4	Auckland private rental dwelling excess supply proxies, 1966-80	68
3.5	Rents as fractions of dwelling values, Auckland, 1960-80, and 'real' rents	70
3.6	Comparison of economic and outlay prices of renting as fractions of dwelling price, 1966-80	86
CHAPTER FOUR		
4.1	Comparison of economic and outlay prices of buying as fractions of dwelling price, 1966-80	103
4.2	The relative economic price of buying and the relative outlay price of buying, 1966-80	107
CHAPTER FIVE		
5.1	Proportion of housholds renting by household income	127
5.2 - 5.4	Figures illustrating the interaction of the constraints on the household	136-138
CHAPTER SIX		
6.1	Tenure by age for selected groups of households	175
6.2	Tenure by head's age and income for four groups of households	179
CHAPTER SEVEN		
7.1	Housing Tenure: Relative sector sizes since 1916	187
7.2	Schematic representation of changes (1966-76) in gross and adjusted home-ownership rates	198
7.3	Indices of income deflated by price of stock and by price of owner-occupied housing services	207
7.4	Indices of flow of housing funds and total flow of mortgage funds	214