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Facing New Challenges: Adapting The NZDF And ADF To The Post-Cold War Security Environment

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Abstract

This thesis examines the development of the Australian and New Zealand Defence Forces during the post-Cold War period. It has been motivated partly by a desire to clear up the confusion that has sometimes developed over recent force structure changes in both countries, as well as a desire to make recommendations for enhanced practise.

The thesis combines analysis of both policy process and content, although it is more focused on content. It begins by examining the post-Cold War strategic environment, comparing it to the situation as it was in the Cold War, and identifying what has changed, and the effect of that on the role of militaries around the world.

It then focuses more closely on the two countries. It examines their defence policy environments, identifying the various participants in the policy process. It then engages in an analysis of major defence policy reviews of the post-Cold War period, as well as a range of other defence policy occurrences. It identifies the overall impact of those defence policy processes on the force structures of the two defence forces, by identifying elements of continuity and change.

The thesis then assesses the capability of the two forces against the requirements of the current strategic environment, and makes recommendations for enhanced practise. Recommendations are focused on both elements of force structure, and the policymaking system itself.

The broad conclusion of the thesis is that neither defence force has evolved markedly in the post-Cold War period. Continuity, rather than change, has been the dominant theme. This has been the result of multiple factors, and while many are common between the two countries, others are markedly different. This continuity has not been particularly beneficial in enhancing the effectiveness of the two forces. Change would be useful.

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Table of Abbreviations

Acronym	Definition
3RAR	3 Australian Regiment
4RAR	4 Australian Regiment
A21R96	Army In The 21st Century Review 1996
AATW	The Australian Approach To Warfare
ABM	Anti-Ballistic Missile
ACC	Air Component Commander
ACF	Air Combat Force
ACR2001	Air Combat Review 2001
ADF	Australian Defence Force
ADFA	Australian Defence Force Academy
ADO	Australian Defence Organisation (ADOD and ADF)
ADOD	Australian Department Of Defence
AEW&C	Airborne Early Warning and Control
AIM	Abrams Integrated Management
ALP	Australian Labor Party
AMD	Australian Maritime Doctrine
AMRAAM	Advanced Medium Range Air-To-Air Missile
ANZAC	Australia-New Zealand Army Corps
ANZUS	Australia-New Zealand-United States
APC	Armoured Personnel Carrier
APDC	Air Power Development Centre
APFSDS-T	Armour Piercing Fin Stabilised Discarding Sabot - Tracer
APSC	Air Power Studies Centre
ARH	Armed Reconnaissance Helicopters
ASLAV	Australian Light Armoured Vehicle
ASP90	Australian Strategic Planning In The 1990s

ASP97	Australia's Strategic Policy 1997
ASPI	Australian Strategic Policy Institute
ASRAAM	Advanced Short Range Air-To-Air Missile
ASW	Anti-Submarine Warfare
AWD	Air Warfare Destroyer
CA	Chief Of Army
CAF	Chief of Air Force
CAF	Chief Of Air Force
CAS	Chief Of Air Staff
CATDC	Combined Arms Training Development Centre
CCT	Community Consultation Team
CDF	Chief Of Defence Force
CDG	Capability Development Group
CDS	Chief of Defence Staff
CGS	Chief of General Staff
CMF	Commonwealth Monitoring Force
CNS	Chief of Naval Staff
CNS	Chief Of Navy
COMAST	Commander Australian Theatre
CSC	Cabinet Strategy Committee
CSG	Combat Support Group
CSSERD	Cabinet Strategy Subcommittee on External Relations and Defence
DA1903	Defence Act 1903 (Australian)
DAR	Defence Annual Report
DCARR2005	Defence Capability And Resourcing Review 2005
DCoP	Defence Corporate Plan
DCP	Defence Capability Plan
DCR	Defence Capability Review
DCRP	Defence Consolidated Resource Plan
DDG	Guided Missile Destroyer
DepSecS&I	Deputy Secretary Strategy and Intelligence
DER96	Defence Efficiency Review 1996
DFAT	Department of Foreign Affairs and Trade
DLOC	Directed Level Of Capability
DMO	Defence Materiel Organisation
DOA	Defence of Australia
DOA87	Defence of Australia 1987 (White Paper)
DOTLMS	Doctrine, Organisation, Training, Leadership, Materiel, Soldier Systems
DPMC	Department of Prime Minister and Cabinet
DPPU	Defence Policy And Planning Unit
DRP97	Defence Reform Programme 1997
DSI2005	Defence Sustainability Initiative 2005
DU2003	Defence Update 2003
DU2005	Defence Update 2005
DWP94	Defending Australia: Defence White Paper 1994
EAB	External Assessments Bureau
EBO	Effects-Based Operations
EEZ	Exclusive Economic Zone
EMS	Emergency Management System
EOD	Explosive Ordnance Disposal
ESM	Electronic Support Measures

FBW	Fly-By-Wire
FDAD	Force Development and Acquisition Division
FEG	Force Element Group
FFG	Guided Missile Frigate
FPDA	Five Power Defence Arrangements
FPTF2000	From Phantom To Force Report 2000
FSB	Force Support Battalions
FSR91	Force Structure Review 1991
FSV	Fire Support Vehicle
FundamentalsAir	Fundamentals of Australian Aerospace Power
FundamentalsLand	Fundamentals of Land Warfare
FWC	Future Warfighting Concept
FWTF	Fixed Wing Transport Force
GDPF2000	Government Defence Policy Framework 2000
GDS2001	Government Defence Statement 2001
HNA	Hardened And Networked Army, or Hardening And Networking The Army
HQADF	Headquarters Australian Defence Force
HQAST	Headquarters Australian Theatre
HQJFNZ	Headquarters Joint Force New Zealand
HQJOC	Headquarters Joint Operational Command
IEDD/CB	Improvised Explosive Device Disposal and Chemical-Biological
IPV	Inshore Patrol Vessel
IRR	Incident Response Regiment
JOC	Joint Operational Command
JOPC	Joint Offshore Protection Command
JORN	Jindalee Over-The-Horizon Radar Network
JSCFADT	Joint Standing Committee On Foreign Affairs, Defence and Trade
JSF	Joint Strike Fighter
LCC	Land Component Commander
LFG	Land Force Group
LFSR2000	Land Forces and Sealift Review 2000
LOV	Light Operational Vehicle
LPA	Landing Platform Amphibious
LST	Landing Ship Tank
LTDP	Long Term Development Plan
MAD	Mutually Assured Destruction
MCC	Maritime Component Commander
MFAT	Ministry of Foreign Affairs and Trade
MFO	Multinational Force And Observers
MFR2002	Maritime Forces Review 2002
MLOC	Minimum Level Of Capability
MMP	Mixed Member Proportional
MOD	Ministry of Defence
MOLE	Manoeuvre Operations In The Littoral Environment
MPDA	Military Policy Development Adviser
MPF	Maritime Patrol Force
MPR2001	Maritime Patrol Review 2001
MRV	Multi-Role Vessel
NATO	North Atlantic Treaty Organisation
NBC	Nuclear-Biological-Chemical

NCF	Naval Combat Force
NCW	Network Centric Warfare
NCWR	Network Centred Warfare Roadmap
NGO	Non-Governmental Organisation
NSCC	National Security Committee Of Cabinet
NZDF	New Zealand Defence Force
NZLAV	New Zealand Light Armoured Vehicle
OCDESC	Officials Committee For Domestic And External Security Co-ordination
OLOC	Operational Level Of Capability
OODA	Observation-Orientation-Decision-Action
OOTW	Operations Other Than War
OPV	Offshore Patrol Vessel
PBG	Parachute Battalion Group
PSO	Peace Support Operation
RAAF	Royal Australian Air Force
RAM	Revolution In Attitudes To The Military
RAN	Royal Australian Navy
RCS	Radar Cross Section
RD	Role Demand
RDF	Ready Deployment Force
RFSU	Regional Force Surveillance Units
RFT	Request For Tender
RHIB	Rigid Hull Inflatable Boat
RISTA	Reconnaissance, Intelligence, Surveillance and Target Acquisition
RMA	Revolution In Military Affairs
RMedA	Revolution In Media Affairs
RNZAF	Royal New Zealand Air Force
RNZN	Royal New Zealand Navy
RPG	Rocket-Propelled Grenade
RRRF	Reserve Rapid Response Force
RSL	Returned Services League
SACLOS	Semi-Automatic Command Line Of Sight
SAE	Service Assisted Evacuation
SAM	Surface To Air Missile
SAS	Special Air Service
SCG	Surveillance And Control Group
SDSC	Australian National University Strategic And Defence Studies Centre
SecDef	Secretary of Defence
SIS	Security Intelligence Service
SOC	Special Operations Command
SONZ97	Shape Of New Zealand's Defence 1997 (White Paper)
SOS	Save Our Skyhawks
STV	Single Transferable Vote
TAG	Tactical Assault Group
TCO	Transnational Criminal Organisation
UAV	Unmanned Aerial Vehicle
UN	United Nations
UNCLOS	UN Commission On The Law Of The Sea
UNSC	United Nations Security Council
USN	United States Navy

VCDF	Vice Chief Of Defence Force
VLLAD	Very-Low-Level Air Defence
WMD	Weapons Of Mass Destruction